

Department of Social Welfare and Development



# Pantawid Pamilyang Pilipino Program

# **Program Implementation Status Report**

4<sup>th</sup> Quarter 2014

### **Executive Summary**

As of 31 December 2014, the *Pantawid Pamilya* is being implemented in 144 cities and 1,483 municipalities in 80 provinces, wherein a total of 4,455,116 households are registered and active. Of the total number of households, 4,236,739 are covered by the regular Pantawid Pamilya program, while 218,377 households are covered by Modified Conditional Cash Transfer (MCCT). The MCCT covers beneficiaries who are not covered by the regular CCT such as homeless street families and IP households in geographically isolated and disadvantaged areas (GIDA). Of the total number of enrolled households, 1,821,649 (40.89%) are from Luzon, 1,725,190 (38.72%) from Mindanao, and 908,277 (20.39%) from Visayas.

The total cash grant paid to eligible and compliant *Pantawid Pamilya* household beneficiaries for periods one to five (P1-P5), covering January to October 2014 is PhP38,648,135,100.00 as of December 2014. Of this amount, PhP19,846,970,800.00 was for education grants and PhP18,801,164,300.00 was for health grants.

*Pantawid Pamilya* operates three major systems: Beneficiary Update System (BUS), Compliance Verification System (CVS), and Grievance Redress System (GRS).

From January-December 2014, a total of 6,677,060 updates under BUS were approved, 5,440,331 or 81.48% of which are changes/new enrolment in school. Updating the beneficiaries' health and education status is a continuous process to ensure beneficiaries are availing the maximum health and education grants.

On the other hand, CVS reported high compliance rates on health (97.20%), education (96.49%), and attendance to FDS (94.86%) during the monitoring period for the months of September and October. This shows that poor households are maintaining their co-responsibilities as beneficiaries: children are in school and availing health services, while grantees are attending the FDS and increasing their knowledge and skills on parenting.

Since the GRS started in 2009, a total of 53,025 households have already been delisted from the program. On the other hand, 261,443 households have been deactivated or are pending for validation from the program. This is to continuously address complaints on inclusion errors and maintain a clean database of beneficiaries. For the 3<sup>rd</sup> Quarter 2014, there were 19,104 complaints encoded and recorded in the GRS, 10,108 (52.91%) of which have been resolved.

#### I. Program Coverage

#### A. Geographic Coverage

| Table 1: Geographic Coverage by LevelSets 1 - 7(As of 31 December 2014) |                                  |                              |                     |                           |
|---|----------------------------------|------------------------------|---------------------|---------------------------|
| Level   | Nationwide<br>Count <sup>1</sup> | Target<br>Areas <sup>2</sup> | Actual <sup>3</sup> | Percentage of<br>Coverage |
| Region  | 17                               | 17                           | 17                  | 100.00%                   |
| Province  | 81                               | 80 <sup>4</sup>              | 80                  | 100.00%                   |
| City  | 144                              | 144                          | 144                 | 100.00%                   |
| Municipality  | 1,490                            | 1,483 <sup>5</sup>           | 1,483               | 100.00%                   |
| Barangay  | 42,029                           | 41,999 <sup>6</sup>          | 41,513              | 98.85%                    |

Pantawid Pamilya is already on its sixth year of implementation. The program started in 2008 covering 160 cities and municipalities in 28 provinces in all 17 regions. As of 31 December 2014, the program covers 41,513 barangays in all 144 cities and 1,483 municipalities in 80 provinces nationwide as shown in Table 1.

#### **B. Household Coverage**

As of 31 December 2014, there are 4,455,116 active households registered in the program or 99.85% of the 4,461,732 target beneficiaries for Sets 1 to 7 (please see Table 2). Of the total number of households, 4,236,739 or 95.10% are covered by the regular Pantawid Pamilya program while 218,377 or 4.90% are covered by the Modified Conditional Cash Transfer (MCCT).

### Table 2: Household Coverage<sup>7</sup> Sets 1 - 7 (As of 31 December 2014)

| Set/Year Started    | Target <sup>8</sup><br>Households <sup>*</sup> | Number of<br>Enrolled<br>Households | Percentage<br>(Target vs.<br>Actual) |
|---------------------|--|-------------------------------------|--------------------------------------|
| 1 (Started in 2008) | 332,861  | 296,910                             | 89.20%                               |
| 2 (Started in 2009) | 260,413  | 251,434                             | 96.55%                               |
| 3 (Started in 2010) | 394,166  | 385,893                             | 97.90%                               |
| 4 (Started in 2011) | 1,257,403                                      | 1,217,279                           | 96.81%                               |
| 5 (Started in 2012) | 862,136  | 840,236                             | 97.46%                               |
| 6 (Started in 2013) | 702,790  | 872,184                             | 124.10%                              |
| 7 (Started in 2014) | 500,000  | 372,803                             | 74.56%                               |
| MCCT (no Set)       | 151,963  | 218,377                             | 143.70%                              |
| Total               | 4,461,732                                      | 4,455,116                           | 99.85%                               |

\*based on the approved 2014General Appropriations Act

<sup>2</sup> Source: Philippine Statistical Authority - National Statistical Coordination Board (September 2012)

<sup>6</sup>Total number of covered/assessed barangays with poor households by the National Household Targeting Office (NHTO). Source: April 15, 2013 NHTO database. These barangays are not expected to be covered 100% since not all poor households are eligible in the program.

<sup>7</sup> The difference between the target and the existing household beneficiaries is attributed to the number of households in Sets 1, 2 and 3 that exited early from the program and the delisting and deactivation households as of date.

<sup>&</sup>lt;sup>1</sup> Source: Philippine Statistical Authority - National Statistical Coordination Board (30 June 2014)

<sup>&</sup>lt;sup>3</sup> Areas covered by RCCT and MCCT

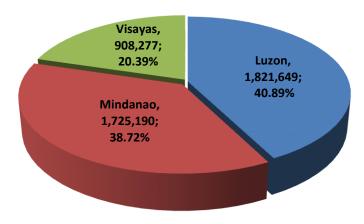
<sup>&</sup>lt;sup>4</sup>Province of Batanes not covered given its high Human Development Index (Ranked 5th Highest NSCB 2000 HDI Report) and zero Poverty Incidence (NSCB 2009 Official Poverty Statistics)

<sup>&</sup>lt;sup>5</sup>Excluding six municipalities of Batanes Province and the island municipality of Kalayaan, Palawan (with only 12 households per NSO 2007 Census

<sup>&</sup>lt;sup>8</sup>Every year, the number of target households changes due to the dynamics of household status (some were deactivated, others were reactivated). For CY 2014, when the implementation of the HS expansion began, there is a slight change in total target households under Set 1-6. due to the reinstatement of delisted households due to the previous age limit of 15 years old.

The decrease in the number of registered households over the target under Sets 1-5 is due to the natural occurrence of attrition or the removal of beneficiaries who are over age from time to time. While, the overachievement of Set 6 registered households (124.10% over the target) is because of: (1) relaxation of the NPMT Resolution on ECR-2, which stated that households with households members that are gainfully employed are delisted, through NAC Resolution 11 Series of 2012, (2) lower attrition rate of households than expected, and (3) increased effort to locate households that were previously identified as eligible to be registered in the program. MCCT also exceeded its target (43.70 percentage points over the target) due to the inclusion of families affected by disasters such as typhoon Yolanda and the Zamboanga Siege.

Based on the distribution of households, 1,821,649 (40.89%) are from Luzon, 1,725,190 (38.72%) from Mindanao, and 908,277 (20.38%) from Visayas. (please see Figure 1). The largest share of beneficiaries are from Luzon and Mindanao, respectively, as most poor households are concentrated in these island groups.



# Figure 1: Household Coverage by Island Group (As of 31 December 2014)

### II. Program Budget

From January to October 2014, covering the first to fifth compliance periods, the total cash grants released as of December 2014 is PhP38,648,135,100.00, paid to eligible and compliant *Pantawid Pamilya* household beneficiaries. Of this amount, PhP18,801,164,300.00 was for health grants and PhP19,846,970,800.00 was for education grants.

In the effort to continuously improve the delivery of grants, the Department, thru the Land Bank of the Philippines, is engaging other service providers such as Globe Remit, local rural banks, and cooperatives as partner conduits. The table below shows the distribution of cash grants based on the payment modes.

| Payment Mode  | <b>Education Grant</b> | Health Grant      | Total Amount      |
|---|------------------------|-------------------|-------------------|
| Cash Card (CC)  | 8,479,899,100.00       | 7,598,038,500.00  | 16,077,937,600.00 |
| Rural Bank (Offsite)  | 3,424,833,800.00       | 3,223,429,200.00  | 6,648,263,000.00  |
| Globe Remit (GCash Offsite)   | 1,733,726,600.00       | 2,082,093,300.00  | 3,815,819,900.00  |
| JV SMART NATCCO (Offsite)   | 1,658,403,300.00       | 1,619,940,500.00  | 3,278,343,800.00  |
| National Coverage (Offsite)   | 1,059,872,900.00       | 805,855,500.00    | 1,865,728,400.00  |
| Mindanao Alliance of Self-Help Societies-<br>Southern Philippines Educational<br>Cooperative Center (Offsite) | 757,317,200.00         | 799,491,000.00    | 1,556,808,200.00  |
| Philippine Postal Corporation (Offsite)   | 728,070,200.00         | 739,126,000.00    | 1,467,196,200.00  |
| National Coverage (OTC)   | 567,538,200.00         | 512,856,000.00    | 1,080,394,200.00  |
| Philippine Postal Corporation (PPC-OTC)   | 409,325,500.00         | 418,224,300.00    | 827,549,800.00    |
| First Consolidated Bank (FCB)   | 349,840,300.00         | 297,029,400.00    | 646,869,700.00    |
| JV SMART NATCCO (OTC)   | 203,845,000.00         | 219,743,600.00    | 423,588,600.00    |
| Cooperative (CFI)   | 124,848,600.00         | 121,788,500.00    | 246,637,100.00    |
| Regional Coverage (Offsite)   | 132,330,300.00         | 107,277,500.00    | 239,607,800.00    |
| Regional Coverage (OTC)   | 74,487,400.00          | 72,372,500.00     | 146,859,900.00    |
| Globe Remit (GCash OTC)   | 50,079,500.00          | 83,218,000.00     | 133,297,500.00    |
| Mindanao Alliance of Self-Help Societies-   | 31,411,600.00          | 47,105,000.00     | 78,516,600.00     |
| Southern Philippines Educational  |                        |                   |                   |
| Cooperative Center (OTC)  |                        |                   |                   |
| Rural Bank (OTC)  | 29,768,600.00          | 28,007,500.00     | 57,776,100.00     |
| Cash Card Mobile ATM (CC Mobile)  | 31,372,700.00          | 25,568,000.00     | 56,940,700.00     |
| Grand Total   | 19,846,970,800.00      | 18,801,164,300.00 | 38,648,135,100.00 |

# Table 3: Distribution of Cash Grants per Payment ModeFirst to Fifth Period of 2014(January to October 2014)

#### III. Systems Updates

#### A. Beneficiary Updates System (BUS)

The BUS records changes in the status or condition of households. It captures recent information about household members to serve as basis in monitoring compliance of beneficiaries. Updating is a continuous process to ensure that the beneficiaries are availing the maximum health and education grants.

From January to December 2014, a total of 6,677,060 updates were approved by the RPMOs. The breakdown of the update types can be found below.

# Table 4: Total Number of Updates(From January – December 2014)

| Type of Update  | No. of Updates<br>Received |
|---|----------------------------|
| Change/new enrolment in school  | 5,440,331                  |
| Change of monitored children for compliance                               | 691,250                    |
| Correction of Basic Info  | 298,610                    |
| Change/new registration in health center                                  | 114,279                    |
| Change of grantee of the household  | 63,413                     |
| Child coming back home or those that were biologically or legally adopted | 31,286                     |
| Change of Address   | 25,743                     |
| Deceased beneficiaries  | 9,632                      |
| New born Children   | 2,516                      |
| Total   | 6,677,060                  |

Out of the 6,677,060, change/new enrollment in school has the highest number of updates filed with 5,440,331 (81.48%), followed by change of monitored children for compliance with 691,250(10.35%). For November to December, 1,143,695 updates were approved by the RPMOs.

# B. Compliance Verification System (CVS)

The CVS monitors the compliance of households with the conditionalities of the program as basis for the provision of grants. The table below shows the monthly compliance rates indicating the number of compliant household members for each type of conditionality for the period of September-October 2014.

### Table 5: September-October 2014 Compliance Rates For Sets 1 to 7

| Conditionality   | Number of              | Compliant Beneficiaries |           | % Compliance<br>(Compliant over<br>Monitored) |         |
|--|------------------------|-------------------------|-----------|---|---------|
|  | Monitored <sup>9</sup> | September               | October   | September                                     | October |
| EDUCATION (Children 3-18)  |                        |                         |           | 96.4  | 9%      |
| Attendance in Day Care Center/Pre-<br>School for Children 3-5 years old                          | 676,909                | 649,687                 | 650,688   | 95.98%  | 96.13%  |
| Attendance in Primary and Secondary<br>Schools for Children 6-14 years old                       | 6,233,770              | 6,050,959               | 6,067,768 | 97.07%  | 97.34%  |
| Attendance in Primary and Secondary<br>Schools for Children 15-18 years old                      | 759,536                | 690,202                 | 692,669   | 90.87%  | 91.20%  |
| HEALTH   |                        |                         |           | 97.20%  |         |
| Check-up/immunization for Pregnant<br>and Children 0-5 years old                                 | 1,195,736              | 1,148,179               | 1,152,572 | 96.02%  | 96.31%  |
| Health (deworming) for Children 6-14 517,556 515,460 years old in Elementary Level <sup>10</sup> |                        | 99.60%                  |           |   |         |
| FAMILY DEVELOPMENT SESSION   |                        |                         |           | 94.8  | 6%      |
| Attendance to FDS by Parents   | 4,136,490              | 3,919,771               | 3,972,593 | 94.76%  | 94.95%  |

Compared to the previous compliance period (July-August), compliance rate on education and health increased to 96.46% and 97.20% from 95.77% and 97.05% while family development session decreased to 94.86% from 95.13%.

<sup>&</sup>lt;sup>9</sup>The monitored household members are the same for the months of September-October

<sup>&</sup>lt;sup>10</sup>Deworming is conducted twice annually for each child ages 6-14 that are enrolled in elementary school

# C. Grievance Redress System (GRS)

For the 4<sup>th</sup> Quarter 2014, a total of 19,104<sup>11</sup> complaints were encoded and recorded in the GRS for the 4<sup>th</sup> Quarter 2014 via various modes such as calls, grievance forms, texts, social networking sites, snail mail, and electronic mail. Of the 19,104 encoded grievances, 10,608 (52.91%) have been resolved.

| GRIEVANCE CATEGORY                      | ON-GOING | RESOLVED | TOTAL  | % RESOLVED |
|---|----------|----------|--------|------------|
| Not Listed                              | 6,193    | 3,558    | 9,751  | 36.49%     |
| Contested Compliance Verification Data  | 1,756    | 3,684    | 5,440  | 67.72%     |
| Payment-related                         | 512      | 940      | 1,452  | 64.72%     |
| Others                                  | 186      | 871      | 1,057  | 82.40%     |
| Ineligibility                           | 124      | 471      | 595    | 79.16%     |
| Misdemeanor                             | 48       | 243      | 291    | 83.51%     |
| Complaints regarding School Facilities  | 4        | 181      | 185    | 97.84%     |
| Appeals                                 | 133      | 36       | 169    | 21.30%     |
| Registration                            | 19       | 54       | 73     | 73.97%     |
| Complaints regarding Health Facilities  | 10       | 38       | 48     | 79.17%     |
| Complaints against Project Office/ML/PL | 7        | 27       | 34     | 79.41%     |
| External Pressure                       | 4        | 5        | 9      | 55.56%     |
| TOTAL                                   | 8,996    | 10,108   | 19,104 | 52.91%     |

# Table 6: Total Number of Complaints Received(From October - December 2014)

Compared to the previous report (3<sup>rd</sup> Quarter), the grievance cases in the 4<sup>th</sup> Quarter of 2014 increased to 19,104 from 15,520 transactions encoded and recorded in the 3<sup>rd</sup> Quarter. Out of the total number, Most of the cases fall under the category "Not listed" with 9,751 or 51.04% of the cases, which can be attributed to the expansion of the program to cover children aged 15-18 years old.

<sup>&</sup>lt;sup>11</sup> Data Source: GRS Data Entry Application as of 4<sup>th</sup> Quarter 2014.

The GRS also accounts the total number of delisted and deactivated households since 2009. As of 31 December 2014, 53,025 household beneficiaries have been delisted based on existing policies, while 261,290 have been deactivated and pending for validation of field offices. Deactivated households are households that no longer have children 0-18 years old for monitoring. On the other hand, delisted households are households that have been removed from the program due to the following reasons: fraudulent acts, inclusion error, and household waived their inclusion into the program.

The total number of delisted household by category is provided below (Please see Tables 7 and 8).

| Table 7: Total Number of Delisted Based on the Existing Policies |
|--|
| (As of 31 December 2014)   |

| Category of Delisted HHs              | No. of HHs |
|---------------------------------------|------------|
| Delisted – Not Eligible <sup>12</sup> | 15,724     |
| Waived                                | 14,405     |
| Inclusion error <sup>13</sup>         | 11,405     |
| Moved to non-Program area             | 6,792      |
| Fraudulent acts                       | 5,059      |
| Total                                 | 53,025     |

# Table 8: Total Number of Deactivated: Pending for Validation(As of 31 December 2014)

| Category of Deactivated HHs                                       | No. of HHs |
|---|------------|
| Pending for Validation  | 261,290    |
| No more eligible children for monitoring <sup>14</sup>            | 233,072    |
| No longer located in the area                                     | 23,902     |
| For Final Resolution Prior to Delisting by the Field Office       | 4,316      |
| Verified/Certified by the Field Office                            | 153        |
| Did not attend Community Assembly certified by RPMO <sup>15</sup> | 153        |
| Total   | 261,443    |

<sup>&</sup>lt;sup>12</sup> Households that have a member who is gainfully employed and have regular income

<sup>&</sup>lt;sup>13</sup>Complaint about active registered beneficiaries who is considered to be ineligible to receive the Program's benefits and validated as such

<sup>&</sup>lt;sup>14</sup>This is subject for validation in line with the high school expansion where households under this category will be reinstated in the program if found having eligible children 15-18 years old

<sup>&</sup>lt;sup>15</sup>Delisted households under Sets 1-3 that did not attend Community Assembly

### IV. Program Staff

A total of 13,264 technical and administrative positions assigned at the National and Regional Offices (including staff assigned at the covered provinces and cities/municipalities) has been approved for the program. As of 31 December 2014, 11,662 staff members have been hired or 87.92% of the total approved positions. This is due to the ongoing hiring of City/Municipal Link for Set 7 at the regional level. Additionally, 8,451 staff members have been contractualized (63.71% of the total hired staff).

| Level       |                       | Number of Approved<br>Positions | Number of<br>Hired Staff | %       |
|-------------|-----------------------|---------------------------------|--------------------------|---------|
|             | Contractual           | 295                             | 237                      | 80.34%  |
| National    | Cost of Service (MOA) | 28                              | 26                       | 92.86%  |
|             | Job Orders            | 32                              | 27                       | 84.38%  |
| SUB-TOTAL   |                       | 355                             | 290                      | 81.69%  |
|             | Contractual           | 8,730                           | 8,214                    | 94.09%  |
| Regional    | Cost of Service (MOA) | 3,839                           | 2,818                    | 73.40%  |
|             | Job Orders            | 340                             | 340                      | 100.00% |
| SUB-TOTAL   |                       | 12,909                          | 11,372                   | 88.09%  |
| GRAND TOTAL |                       | 13,264                          | 11,662                   | 87.92%  |

# Table 9: Number of Approved and Actual Number of Program Staff(As of 31 December 2014)

#### V.Other Accomplishments/Updates

- A. Convergence with National Government Agencies
- Partnership with Commission on Higher Education, Department of Labor and Employment and Philippine Association of State Universities and Colleges on the Student Grants in-Aid Program for Poverty Alleviation (SGP-PA) and the Expanded SGP-PA. As of December 2014, there are 27,280 enrolled student grantees in State Universities and Colleges or 67.32% of the 40,524 target beneficiaries.
- Partnership with the Philippine Health Insurance Corporation has covered 4.2 million Pantawid beneficiaries under the National Health Insurance Program. The remaining Pantawid beneficiaries will also be covered by the Philhealth soon. There are also three (3) policies on the pipeline to make the health insurance coverage more responsive to the needs of Pantawid beneficiaries:
  - a) Policy on the Coverage of Single Parents below 21 years old and of Emancipated Individuals who are part of the Pantawid Pamilya Program;
  - **b)** Policy on the Availing procedures of Pantawid dependents who are far from their families like the Student Grantees of the SGP-PA; and,
  - c) Expansion of the coverage of Indigent Members to include Modified Conditional Cash Transfer (MCCT) Program of the DSWD for 2015.

### B. Major Activities Conducted by Pantawid Pamilya

- Massive Validation of children aged 15-18 years old who are potential beneficiaries of the expansion of the age coverage of the program up to High School. As of 23 December 2014, a total of 1,019,391 children aged 15-18 years old were registered and monitored for their compliance or 84.95% of the 1.2 million children. Out of the total children, 764,673 are in high school while 254,718 are in elementary school. The reason for the unachievement of the target is that some households prefer to register the younger children than children aged 15-18 and there are some households that have been validated no longer have eligible children for registration.
- **Registration of Set 7 households**, a total of 500,000 households were targeted to be registered for 2014. As of 23 December 2014, there are a total of 380,337 (76.07%) active households registered under Set 7. Below is the status of registration per batches of Set 7.

| Set              | Target  | Registered | %       |
|------------------|---------|------------|---------|
| 7A               | 117,000 | 135,322    | 115.66% |
| 7B               | 124,000 | 67,031     | 54.06%  |
| 7C               | 259,000 | 132,360    | 51.10%  |
| 7E <sup>16</sup> | 80,494  | 45,624     | 56.68%  |
| TOTAL            | 500,000 | 380,337    | 76.07%  |

- Various *Workshops/Trainings* were conducted to provide participants with knowledge and skills that will help them effectively and efficiently perform their roles in the program. The workshops/trainings conducted for the 4<sup>th</sup> Quarter of the year are the following:
  - o Training on Strategic Human Resource and Personnel Administration Management
  - Training for Parent Leader Level I and II
  - Level up Skills Enhancement Workshop: Working Towards an Efficient and Client Friendly GRS (3<sup>rd</sup> Batch)
  - o Regional Monitoring and Evaluation Officers Training Workshop
  - Skills Enhancement training for Pantawid Administrative Assistants

<sup>&</sup>lt;sup>16</sup> Set 7E is not included in the original target rather additional households for validation to help complete the target households

### C. Updates on the Modified Conditional Cash Transfer (MCCT)

As of 31 December 2014, 218,377 households or 143.70% of the 2014 MCCT target households are served by the MCCT. The overachievement of target is due to the inclusion of families affected by disasters such as typhoon Yolanda and Zamboanga Siege. Indigenous People in geographically isolated and disadvantaged areas also exceeded the target because there were still IPs that needed to be registered in the program. The breakdown of MCCT beneficiaries by category can be found below:

| Type of MCCT                           | Number of Beneficiaries |
|--|-------------------------|
| Indigenous People                      | 163,950                 |
| Families in Need of Special Protection | 51,824                  |
| Homeless Street Families               | 2,115                   |
| Itinerant Indigenous People            | 488                     |
| TOTAL                                  | 218,377                 |

# Table 10: Number of Household per Type of Modified CCT(As of 31 December 2014)