MEMORANDUM CIRCULAR
No. 17
Series of 2006

SUBJECT : DSWD PLANNING AND REPORTING GUIDELINES FOR CY 2007

I. INTRODUCTION

The agency thrusts and priorities for CY 2007, anchored on various national and international policy directions and emerging concerns of the sector, shall be the primary guide in pursuing strategic, operational and sectoral plans for 2007 according to the agency Major Final Outputs (MFOs).

Further, as part of the agency reform agenda, the Department has identified strategic directions captured in four (4) themes, i.e., Faster and Better Services; Research and Data; Governance; Training and Networking; and Communicating Internally and with the Public. These directions shall be the basis of prioritizing programs and activities to be undertaken in CY 2007. With this agency reform agenda, SWD plans and performance for CY 2007 is expected to be more focused considering that the specific strategic directions have been identified.

Hence, this guideline is developed to assist each unit/office and regional offices of the Department in the preparation of their respective operational and sectoral plans. This also includes the summary of reportorial requirements. (Annex A)

II. BASES OF DSWD PLAN

The major framework and bases in formulating the Department’s operational and sectoral plans are the following: DSWD Mandate; Social Welfare and Development Medium Term Development Plan 2005 – 2010 which is DSWD’s translation of the MTPDP 2004-2010; the DSWD Major Final Outputs (MFOs) which are the Department’s services to external clients; the DSWD Strategic Plan 2006-2010; and the National, Regional and Local SWD Situationers. Recent directions such as the Agency Reform Agenda which consists of strategic directions to respond challenges faced by the Department under its new mandate (Annex B), as well as the CY 2007 DSWD Thrusts and Priorities for - MC 10, Series of 2006 (Annex C) are the main reference for plan formulation for CY 2007.

Since the Philippines is also a signatory to several international treaties, conventions and agreements that calls for the fulfillment of the rights of children and youth, women, persons with disabilities, older persons, families, and communities, the international and national commitments likewise serve as bases of the plan formulation. The international commitments include Convention on the
Rights of the Child (CRC), the Hague Convention on the Protection of Children and Cooperation in respect of Inter-Country Adoption; the Convention on the Elimination of All Forms of Discrimination Against Women (CEDAW), Millennium Development Goals (MDGs), among others.


III. OBJECTIVES OF THE PLANNING GUIDELINES

1. To provide the over-all directions for the planning and operationalization of the thrusts and priorities of the Department for CY 2007 in congruence with various bases for planning as enumerated in the preceding pages.

2. To synchronize the planning, programming and budgeting system in the Department.

3. To specify the reportorial requirements and timelines in the preparation of the plans and accomplishments at the Central and Field Office (FO) level for CY 2007.

IV. PLANNING PARAMETERS

A. Form and Content of the Central and Regional SWD Plans

1. Central Office Plans

1.1 The DSWD Central Office Bureau/Services Annual Operational Plans shall be formulated for the protection and empowerment of the vulnerable groups and anchored on the agency thrusts and directions for the year, agency reform agenda, as well as, on each unit’s/office’s strategic plan.

Existing and emerging SWD situations/concerns at the national and regional, should be considered in every plan formulation/updating.

Required planning report for this purpose:

☐ Major Final Output (MFO) Form 1
1.2 The *National and DSWD Sectoral Plans* relative to international/national commitments shall be prepared according to the required period of each sector commitments.

The sectoral plans should at all times be consistent with the DSWD operational plans, specifically those reflected in the MFOs/PSAs/PAPs and corresponding indicators and targets as applicable.

A yearly updating or enhancement of the sectoral plans (Plan for the Filipino Family and Senior Citizens) may be done if at the national level there are new pronouncements or that in the source office/unit itself there are emerging needs that need to be given priority focus. Otherwise, if there are no such thrusts/emerging sectoral issues to be responded to, plans need not be updated/enhanced.

*Required Inter-Agency Sectoral Plans:*

- National Plan of Action for Filipino Family 2007
- Philippine Plan of Action for Senior Citizens 2007

*Required DSWD Sectoral Plans:*

- DSWD Plan for the Filipino Family 2007
- DSWD Plan for Senior Citizens 2007
- Plan for Children 2007
- Plan for Youth 2007
- Gender and Development Plan 2007 (*Note: BP 600 and 600-A GAD Prescribed Forms shall be utilized for this purpose to be consistent with the provisions of DBM, NEDA and NCRFW Joint Circular No. 2004-1*)
- Plan for Persons with Disabilities 2007

1.3 The *Work and Financial Plan (WFP)* shall be prepared based on DSWD Thrusts and Priorities for CY 2007 consistent with the MTPDP 2004-2010, Ten Point Agenda, and Millenium Development Goals (MDGs), as well as on emerging issues/concerns in accordance to the major final outputs.

*Required Planning Report:*

- Work and Financial Plan (WFP) CY 2007

*Note:* The DSWD MFOs physical targets indicated in each concerned Bureau/Office's Work and Financial Plans, and Sectoral Plans should be consistent with the physical targets that appear in this DBM prescribed form called *MFO Form B or BP 206 or Agency Performance Measures.*
2. Regional Plans

2.1 The **Regional Annual Operational Plans** shall be formulated for the protection and empowerment of the vulnerable groups, and anchored on the agency thrusts and directions for the year, agency reform agenda, as well as, on regional strategic plan.

Existing and emerging SWD situations/concerns at the regional level should be considered in every plan formulation/updating.

*Required planning reports for this purpose:*

- **Major Final Output (MFO) Form 1**
- **Major Final Output (MFO) Form 2**
- **Major Final Output (MFO) Form 3**

2.2 The **Regional (Inter-Agency) and DSWD Field Office Sectoral Plans** relative to international/national commitments shall be prepared according to the required period of each sector's commitments.

The sectoral plans should at all times be consistent with the DSWD regional operational plans prepared and submitted to Central Office, specifically those reflected in the MFOs/PSAs/PAPs and corresponding indicators and targets as applicable.

A yearly updating or enhancement of the sectoral plans (Plan for the Filipino Family and Senior Citizens) may be done if at the national level there are new pronouncements or that if there are emerging needs at the regional level that need to be given priority focus. Otherwise, if there are no such thrusts/emerging sectoral issues to be responded to, plans need not be updated/enhanced.

*Required Regional (Inter-Agency) Sectoral Plans:*

- Regional (Inter-Agency) Plan of Action for Filipino Family 2007
- Regional (Inter-Agency) Plan of Action for Senior Citizens 2007

*Required DSWD Field Office Sectoral Plans:*

- DSWD Plan for the Filipino Family 2007
- DSWD Plan for Senior Citizens 2007
- Plan for Children 2007
Plan for Youth 2007
Gender and Development Plan 2007 *(Note: BP 600 and 600-A GAD Prescribed Forms shall be utilized for this purpose to be consistent with the provisions of DBM, NEDA and NCRFW Joint Circular No. 2004-1)*
Plan for Persons with Disabilities 2007

2.3 The *Regional Work and Financial Plan (WFP)* shall be prepared based on DSWD Thrusts and Priorities for CY 2007 consistent with the MTPDP 2004-2010, Ten Point Agenda, and Millennium Development Goals (MDGs). The WFP of the Field Office shall consider the Regional Development Council’s recommendation, as well as on emerging issues/concerns of the region.

**Required Planning Report:**

- Regional Work and Financial Plan (WFP) CY 2007

*Note:* The DSWD Field Office should ensure the consistency of operational and sectoral physical plans/targets reflected in DSWD WFPs for 2007 and Regional Development Council (RDC) approved budget proposals.

**B. Field Office Roles in the Preparation/Updating of Local Social Welfare and Development Situationer/Plans, and TARA Plans**

The Field Offices shall provide technical assistance to LGUs in the preparation/updating of local SWD plans and situationers. Likewise, the FO shall conduct the intermediaries’ needs assessment for each LGUs as basis for the crafting of TARA plans.

1. The *LGUs’ Local Social Welfare and Development Plan* shall reflect the priority social welfare programs/services set by the local and regional development councils based on the local SWD situationer (which include existing and emerging SWD situations in the specific province/city/municipality/barangay).

A.O # 27 series of 2004 “*Revised Reporting System for LGUs Social Welfare and Development Programs/Services*” provides the tool and guide in the preparation of plans for local SWD programs and services implementation.

**Required Report from the DSWD Field Offices:**

- Regional SWD LGU Plans for 2007
2. The **LGUs' Local Social Welfare and Development Situationer** shall reflect the SWD information/data that the local Social Welfare Development Offices shall use in identifying issues/concerns of SWD sectors, the programs/services to be implemented and in determining appropriate local legislative measures to address current issues and problems at their localities. The local SWD situationer shall follow the prescribed format containing the Minimum Data Requirements as cited in AO No. 3, Series of 2005.

   **Required Report from the DSWD Field Offices:**

   □ Regional SWD Situationer Analysis Report 2007

3. **Technical Assistance and Resource Augmentation (TARA) Plans** for each LGU shall be customized, demand driven and based on the needs articulated in the SWD situationer of the particular LGUs. The TARA plan shall be an integral part of a Memorandum of Agreement (MOA) to be signed by the FO Director and the Head of the LGU. The TARA Plan and MOA shall follow the format prescribed in AO No. 44, Series of 2002.

C. **Target Clientele/Areas**

   The Department shall address the needs of the following:

   1. Local Government Units (LGUs)
   2. Non-Government Organizations (NGOs)
   3. Peoples Organizations (POs)
   4. Clients whose income are below poverty threshold
   5. Individuals/Families in Especially Difficult Circumstances (Children, Youth, Women, Persons with Disabilities, Older Persons, Indigenous Peoples)
   6. Poorest Communities, (e.g. 10 poorest provinces, 10 poorest municipalities based on the poverty incidence-NSCB; Low Income Municipalities or 5th and 6th class municipalities; and Food Insecurity and Vulnerability Information and Mapping Systems (FIVIMS) areas – CY 2005 study on FIVIMS.

D. **Target Setting**

   For CY 2007 and onwards, DSWD FOs shall ensure that municipalities and cities shall have their local SWD situationers.

   LGUs without SWD situationers shall be targeted for technical assistance by FOs for its formulation, while LGUs with existing SWD situationer shall be targeted for technical assistance in its updating/enrichment. This is to ensure
capabilities of LGUs for data generation, utilization and analysis for planning, budgeting, advocacy and policy directions, especially in areas where national/special projects will phase out. This will also increase the number of LGUs with capacities for effective local governance especially for SWD.

V. SUBMISSION REQUIREMENTS AND TIMETABLE IN THE REPORTING OF PLANS AND ACCOMPLISHMENTS

A. PHYSICAL OPERATIONAL PLANS/ACCOMPLISHMENTS (MFOs)

1. For Central Office

□ MFO Form 1

All concerned Bureaus/Service and KALAHICIDSS Office shall accomplish this form in reflecting their plans and accomplishments, as applicable to their area of concern.

2. For Regional Offices

The following MFO Forms shall be used:

□ MFO Form 1
□ MFO Form 2
□ MFO Form 3

The above reports shall be submitted to PDPB by each region thru e-mail (ppb@dswd.gov.ph) using designated filenames. Below is the sample codes/filenames for community and center-based reports.

For center-based, reflected in the table is a sample for Reception and Study Center for Children (RSCC) only. For the other centers and institutions replace the RSCC with the acronym of the specific C/I sending the report.

Sample Codes/Filenames for 1st quarter, 2007 Report

<table>
<thead>
<tr>
<th>REGION</th>
<th>CODE</th>
<th>COMMUNITY-BASED REPORTS</th>
<th>CENTER-BASED REPORTS</th>
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<td>06</td>
<td>06_com_1q_07.xls</td>
<td>06_rscce_1q_07.xls</td>
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</table>
Operational Plans. The CY 2007 Operational Plans should be submitted to PDPB on or before February 9, 2007.

Accomplishments. The monitoring of the implementation of the Plan shall be on a quarterly basis. Submission of accomplishments using prescribed forms send thru e-mail shall be made on the following dates:

- First Quarter 2007 > April 13, 2007
- Second Quarter 2007 > July 13, 2007
- Third Quarter 2007 > October 12, 2007
- Fourth Quarter 2007 > January 15, 2008

A quarterly narrative report is also required to provide significant data/information and analysis which are not reflected in the statistical report.

B. SECTORAL OPERATIONAL PLANS/ACCOMPLISHMENTS

1. For Central Office (Based on the MFOs of the Bureau/Service)

Sectoral Plan. The Bureau/Service Sectoral Plans shall be submitted to PDPB on the following due dates using the prescribed forms.

- Plan of Action for Filipino Family 2007
- Plan of Action for Senior Citizens 2007


    February 16, 2007

Other Sectoral Plans

- DSWD Plan for Children 2007
- DSWD Plan for Youth 2007
- DSWD Gender and Development Plan 2007
- DSWD Plan for Persons with Disabilities 2007

    December 15, 2006

Sectoral Accomplishment. The monitoring of the implementation of the Plan shall be on a semestral basis. Submission of accomplishments using the prescribed forms shall be submitted to PDPB on the following dates:

- First Semester 2007 > July 13, 2007
Prescribed forms for the Filipino Family and Older Persons sector are to be found in the “Guidelines in the Planning, Implementation and Monitoring of the National and Regional Decade Plan for the Filipino Family for CY 2005-2015” and “Guidelines in the Formulation and Implementation of the Philippine Plan of Action for Senior Citizens (2005-2010)”, respectively issued to all DSWD offices on September 26, 2005.

For all other sectors, please refer to the same old form provided to you, for GAD, use BP 600 and BP 600-A.

2. For Field Offices

Sectoral Plan. The Regional Inter-agency and DSWD sectoral plans shall be submitted to the DSWD-PDPB on the following due dates using the prescribed form.

For Regional Inter-Agency and DSWD Plans

- Plans for the Filipino Family 2007
- Plans for Senior Citizens 2007

February 16, 2007

For DSWD Field Office Sectoral Plans

- DSWD Plan for Children 2007
- DSWD Plan for Youth 2007
- DSWD Gender and Development Plan 2007
- DSWD Plan for Persons with Disabilities 2007

December 15, 2006

Sectoral Accomplishment. The monitoring of the implementation of the Plan shall be on a semestral/annual basis. Submission of accomplishments using prescribed forms shall be submitted to DSWD-PDPB on the following schedule of submission:

For Regional Inter-Agency and DSWD Accomplishments

- Accomplishments for the Filipino Family
- Accomplishments for Senior Citizens

First Semester 2007 > July 20, 2007

For DSWD Field Office Sectoral Accomplishments (Children, Youth, Gender and Development, PWDs)
Prescribed forms for the Filipino Family and Older Persons sector are to be found in the "Guidelines in the Planning, Implementation and Monitoring of the National and Regional Decade Plan for the Filipino Family for CY 2005-2015" and "Guidelines in the Formulation and Implementation of the Philippine Plan of Action for Senior Citizens (2005-2010)", respectively issued to all DSWD offices on September 26, 2005.

For all other sectors, please refer to the same old form provided to you in the previous years. For GAD, use BP 600 and BP 600-A.

C. REGIONAL SWD LGU PLANS AND ACCOMPLISHMENTS

☐ LGU Plans. The consolidated Regional SWD LGU plans shall be submitted to PDPB on **March 30, 2007**.

☐ LGU Accomplishments. The consolidated Regional SWD LGU accomplishments shall be submitted to PDPB on the following dates:

<table>
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<tr>
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<tbody>
<tr>
<td>2nd Semester 2007</td>
<td>January 30, 2008</td>
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</tbody>
</table>

D. REGIONAL SWD SITUATIONER REPORT

☐ The Regional SWD Situationer Report with analysis shall be prepared and submitted to PDPB on **May 30, 2007**.

E. WORK AND FINANCIAL PLAN

☐ All Regional Offices, Bureaus and Services shall prepare the Work and Financial Plan to be submitted to Finance Service and copy furnished PDPB not later than **December 15, 2006**.

VII. EFFECTIVITY

This circular takes effect immediately and supersedes previous issuances inconsistent herewith.

Issued in Quezon City, this 22nd day of November 2006.

[Signature]

ESPERANZA I. CABRAL
Secretary
### SUMMARY OF REPORTORIAL REQUIREMENTS FOR PLANS AND ACCOMPLISHMENTS

<table>
<thead>
<tr>
<th>Title and Code of Reports/Forms Required</th>
<th>Source Office</th>
<th>Frequency</th>
<th>Due Date at Central Office (PDPB)</th>
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<tr>
<td><strong>A. PHYSICAL OPERATIONAL PLANS/ACCOMPLISHMENTS</strong></td>
<td></td>
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<tr>
<td><strong>1. MFO Planning Forms</strong></td>
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</tr>
<tr>
<td>□ MFO Form 1</td>
<td>Central Office Bureaus/FAPs Offices (i.e. KALAHICIDSS) All Field Offices</td>
<td>Annual</td>
<td>February 9, 2007</td>
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<td>□ MFO Form 2</td>
<td>All Field Offices</td>
<td>Annual</td>
<td>February 9, 2007</td>
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<td>□ MFO Form 3</td>
<td>All Field Offices</td>
<td>Annual</td>
<td>February 9, 2007</td>
</tr>
<tr>
<td><strong>2. MFO Monitoring Forms</strong></td>
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<td>□ MFO Form 3</td>
<td>All Field Offices</td>
<td>Quarterly/Annual</td>
<td></td>
</tr>
</tbody>
</table>

**NOTE:** The accomplishment forms/report should be submitted together with Narrative Report.

| **B. SECTORAL PLANS/ACCOMPLISHMENTS** | | | |
| **1. Sectoral Plans** | | | |
| □ Plan of Action for Senior Citizens 2007 | | Annual | February 16, 2007 |
| □ Regional Inter-agency and DSWD Plan of Action for Filipino Family 2007 | All Field Offices | Annual | February 16, 2007 |
| □ Regional Inter-agency and DSWD Plan of Action for Senior Citizens 2007 | | Annual | December 15, 2006 |
| □ DSWD Plan for Children | Central Office - Bureaus/Services All Field Offices | Annual | |
| □ DSWD Plan for Youth | | Annual | |
| □ DSWD Plan for Persons with Disabilities | | Annual | |
| □ DSWD Gender and Development Plan | | Annual | |

**NOTE:** The sectoral accomplishment forms/report should be submitted together with Narrative Report.

| **2. Sectoral Accomplishments** | | | |
| □ DSWD Status of Plan Implementation on Children | Central Office - Bureaus/Services All Field Offices | Semestral/Annual | |
| □ DSWD Status of Plan Implementation on Youth | | | |
| □ DSWD Status of Plan Implementation on PWDs | | | |
| □ DSWD Status of Plan Implementation on GAD | | | |

**NOTE:** The sectoral accomplishment forms/report should be submitted together with Narrative Report.

| **C. REGIONAL SWD LGU PLANS AND ACCOMPLISHMENTS** | | | |
| □ Regional SWD LGU Plans | All Field Offices | Annual | March 30, 2007 |

| **D. REGIONAL SWD SITUATIONER ANALYSIS REPORT CY 2007** | | | |
| All Field Offices | Annual | May 30, 2007 |

| **E. WORK AND FINANCIAL PLAN FOR CY 2007** | | | |
| Central Office All Field Offices | Annual | December 15, 2006 |
AGENCY REFORM AGENDA

In 1990, Republic Act (RA) No. 7160 or the Local Government Code of the Philippines was passed, transferring responsibilities of the Department and Social Welfare and Development (DSWD) in social welfare and development program delivery to local government units (LGUs). At the time President Gloria Macapagal-Arroyo was the Secretary of the DSWD, the then President Joseph Estrada issued Executive Order No. 15, which redirected the functions and operations of the Department and made it as the lead agency in the social welfare and development sector. This meant a shift of the DSWD’s role from direct service provider to a leader in policy and program development.

Despite of this new role, the DSWD still has major roles to play in the delivery of social services and the implementation of social development programs. Further, the public looks upon DSWD to perform the functions they have associated with the Department since time immemorial.

DSWD has taken steps to respond to the new challenges it faces. The World Bank provided support to DSWD in conducting the recent Social Development Forum and Visioning Workshop which helped the Department identify the strategic directions it should take under its new mandate as follows:

1. **Faster and Better Services:** Improving the delivery of services to the poor and partners. Priority programs and projects, especially those dealing directly with the general public will be reviewed and improvement plans will be prepared and executed by program managers. Likewise, technical assistance and resource augmentation, policy studies and influencing legislation, as well as standard setting will be used as incentives and leveraging mechanisms.
2. **Smarter Delivery of Services:** Right programs for the right people. *Research and Data* to develop efficient and effective programs for the most needy. The DSWD will strengthen its research, program assessment, monitoring and evaluation, data management and analysis and targeting systems. To do this, the Department will need to invest in people and technology, request its partners to provide expertise for research and policy development, systematize and institutionalize program monitoring and evaluation and impact assessment.

3. **Governance:** *Training and Networking.* Building capacities of the social welfare and development (SWD) sector and energizing DSWD. To serve better and undertake research and policy development, the Department needs to train its people and partners. It needs to raise more resources and ensure accountability in the use of these resources.

   *Spending Plan.* DSWD will build its capacity in conducting program and project reviews and pattern its priorities and spending accordingly. A framework in preparing a multi-year expenditure plan and prioritizing programs based on its new steering role will be developed.

4. **Communicating internally and with the public:** *Improving social marketing.* A strategy for social marketing will be prepared. The Department will build a social marketing component in all programs it will undertake. This will help the agency communicate better and bring the good news to its beneficiaries. This will also improve participation and buy-in of partners in its programs and projects.
MEMORANDUM CIRCULAR
No 10
Series of 2006

SUBJECT: DSWD THRUSTS AND PRIORITIES FOR CY 2007

The Social Welfare and Development Medium Term Development Plan 2005 – 2010 is the action plan containing the Department of Social Welfare and Development’s (DSWD) programs, projects and other activities and targets for the next six years.

The plan is the DSWD’s translation of the Medium-Term Philippine Development Plan, (MTPDP) 2004-2010 specifically its role as enumerated in Livelihood, Protection of the Vulnerable and Empowerment sections of Chapter 12, Part 3 entitled, “Responding to Basic Needs of the Poor.”

Thus, in pursuit of the MTPDP, the Department’s thrusts and priorities for 2007 are anchored on the following Major Final Outputs (MFOs):

A. Services related to the formulation and advocacy of policies, plans and programs;
B. Standard setting, licensing and accreditation services;
C. Support services and technical assistance to intermediaries; and
D. Services for community and center-based clients.

These MFOs will be operationalized through the following main thrusts and priorities for 2007 along the major areas of Services, Research and Training.

I. SERVICES

A. Services Related to the Formulation and Advocacy of Policies, Plans and Programs

A.1 Policy and Plans Development

1. Advocate key legislation in support of social welfare and development (SWD) policy reform agenda, particularly on: